

NORTHAM URBAN DISTRICT COUNCIL

Telephone:

Bideford 4976

Public Health Department

Windmill Lane Northam

North Devon



ANNUAL REPORT
OF THE
MEDICAL OFFICER OF HEALTH
AND THE
PUBLIC HEALTH INSPECTOR
FOR THE YEAR

1970

E. WILLIAMS MRCS LRCP DPH
medical officer of health

C. J. UTTING FRSH MAPHI
public health inspector

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PUBLIC HEALTH COMMITTEE - YEAR 1970

CHAIRMAN: Mrs. E. M. Hilder

COUNCILLORS: H. S. Clements
Mrs. C. M. Congdon
R. H. K. Evers
A. E. Ford
G. W. Harrison
R. F. Hill
Mrs. E. M. V. Patt
F. Patt
J. C. Seward
J. Smith
M. B. C. Sumner

STAFF

The staff of the Public Health Department consists of:

Part-time Officers:

Doctor E. Williams, M.R.C.S., L.R.C.P., D.P.H., Medical Officer of Health

Miss M. Gale, Clerk, Shorthand-Typist

Full-time Officer:

C. J. Utting, F.R.S.H., M.A.P.H.I., Public Health Inspector

Telephone Numbers:

Public Health Department - 8.45 a.m. - 5.15 p.m. (Monday - Friday)
Bideford 4976 (3 lines)

Medical Officer of Health - Barnstaple 72511, Ext. 278

Public Health Inspector - Residence - Bideford 4927

REPORT OF THE MEDICAL OFFICER OF HEALTH

Madam Chairman, Ladies and Gentlemen,

I beg to submit the Report of the health and environmental conditions of the Northam Urban District for the year 1970.

E. WILLIAMS,

Medical Officer of Health

GENERAL STATISTICS

Area in acres	3,833
Population (Registrar-General's Mid Year Estimate)	7,650
Population at 1961 Census	6,572
Rateable Value (as at 1st April, 1970)	£276,413
Product of a Penny Rate (Year 1970/71)	£1,101
General Rate in the £ for Year 1970/71	12s.11d.
Number of Inhabited Houses (as at 1st April, 1970)	3,259
Number of Council Houses (as at 31st December, 1970)	337
Density of Persons per House	2.35

VITAL STATISTICS

Births: Area Comparability Factor	1.46
Deaths: Area Comparability Factor	0.58

Live Births

Number	80
Rate per 1,000 population	10.5
Rate per 1,000 population, adjusted by Comp. factor	15.3
Illegitimate live births per cent of Total live births	8
Birth Rate - England & Wales per 1,000 population	16

Still Births

Number	0
Rate per 1,000 total live and still births	0
Total live and still births	80
Infant deaths (death under 1 year)	4

INFANT MORTALITY RATES

Total infant deaths per 1,000 total live births	50
Legitimate infant deaths per 1,000 legitimate live births	56
Illegitimate infant deaths per 1,000 illegitimate live births	0
Neo-natal mortality rate (deaths under 4 weeks per 1,000 total live births)	25
Early neo-natal mortality rate (deaths under 1 week per 1,000 total live births)	13
Perinatal mortality rate (still births and deaths under 1 week combined, per 1,000 total live and still births)	13

MATERNAL MORTALITY (Including Abortions)

Number of deaths	0
Rate per 1,000 total live and still births	0
Deaths	123
Death rate per 1,000 population	16.1
Death rate per 1,000 population adjusted by Comp. factor	9.3
Death rate - England and Wales per 1,000 population	11.7

BIRTHS

During the year there were 80 births which was 10 less than occurred in 1969.

Live Births:-

	<u>Male</u>	<u>Female</u>	<u>Total</u>
Legitimate	32	40	72
Illegitimate	4	4	8
			<hr/>
			80
			<hr/>

Still Births:-

No still births were notified during the year.

DEATHS

The total number of deaths of Urban District residents during the year was 123.

<u>Males</u>	<u>Females</u>	<u>Total</u>
64	59	123

Death Rate: per 1,000 population (adjusted) 9.3
 Death Rate: England and Wales per 1,000 population (adjusted) 11.7

Deaths of Infants under 1 year of age

Four deaths of infants under 1 year of age were reported - one due to prematurity, one due to congenital abnormalities, one due to disease of the digestive system and one due to difficult labour.

Maternal Mortality

No deaths of mothers in childbirth occurred during the year.

Cancer Deaths

There were 36 deaths due to cancer as compared with 22 in 1969.

	<u>Males</u>	<u>Females</u>
Oesophagus	1	0
Stomach	3	1
Intestine	6	3
Lungs and Brochus	6	1
Uterus	0	2
Prostate	3	0
Breast	0	1
Leukaemia	1	0
Others	3	5
	<hr/>	<hr/>
	23	13
	<hr/>	<hr/>

Infectious Diseases

During the year 83 cases of infectious diseases were notified.

Scarlet Fever	1
Measles	81
Non-pulmonary Tuberculosis	1

Food Poisoning

No cases of food poisoning were notified during the year.

[illegible]

CAUSE OF DEATH AT DIFFERENT PERIODS OF LIFE DURING 1970 IN NORTHAM U.D. (Continued)

Cause of Death	Sex	Total all Ages	Under 4 Weeks	4 Weeks and Under 1 year	1- 5-	15-	25-	35-	45-	55-	65-	75- and over
Asthma	M	1			1							
	F	-										
Peptic Ulcer	M	1										
	M	1										
	F	1									1	
Appendicitis	M	1										
	F	-						1				
Other Diseases of Digestive System	M	1			1							
	F	1										
Nephritis and Nephrosis	M	1								1		
	F	-									1	
Congenital Anomalies	M	-										
	F	1			1							
Birth Injury, Difficult Labour, Etc.	M	1										
	F	-										
Other Causes of Perinatal Mortality	M	1	1									
	F	-										
Symptoms and ill defined conditions	M	-										
	F	1										
All Other Accidents	M	1										1
	F	-										
TOTAL ALL CAUSES	M	64	2		1	-	1	1	1	10	25	22
	F	59	-		1	-	-	1	1	8	17	31

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National Assistance Act, 1947

This Act is concerned with the compulsory removal of elderly persons who are in need of care and attention to County Welfare Homes.

No action was taken under this Act during the year.

GENERAL PROVISION OF HEALTH SERVICES

1. Immunisation and Vaccination

Protective immunisation and vaccination against diphtheria, whooping cough, tetanus, smallpox and poliomyelitis are undertaken by the General Practitioners and at the Infant Welfare and School Clinics.

There are two Infant Welfare Clinics in the Urban District; one at Northam and one at Appledore. Clinics are held fortnightly.

2. Meals on Wheels

A meals on wheels service is provided for the aged in the North Devon area and since March the meals have been prepared in the new kitchen at Fairlea County Welfare Home. Approximately 30 meals are prepared twice weekly and are delivered by the Women's Voluntary Service.

3. Infectious Diseases

There is an Infectious Disease section at the Kingsley Hospital, Bideford which serves Northam as well as other Local Authorities in North Devon.

4. Smallpox

All smallpox cases are sent to LISKEARD Smallpox Hospital, Plymouth. The Ambulance Service will provide transport for smallpox cases. Telephone number: Plymouth 64101.

5. County Welfare Home

There is one County Welfare Home for the aged at "Fairlea", Northam.

REPORT OF THE PUBLIC HEALTH INSPECTOR

Madam Chairman, Ladies and Gentlemen,

I have pleasure in submitting my sixth annual report on the administration of the environmental health of the Urban District of Northam for the year 1970.

I would like to thank members of the Council and Staff for their support during the year and I am indebted to the Public Health Department of Bideford Borough Council for their assistance with a locum arrangement while I am absent from the District.

I am,

Madam Chairman, Ladies and Gentlemen,

Your Obedient Servant,

C. J. UTTING.

COMPLAINTS

There follows an analysis of all complaints of nuisances, etc., received from members of the Public during the year.

Rats and Mice	118
House Defects	48
Choked Drains & Sewers	34
Drainage and Sanitation	28
Insects	20
Smell	18
Food Unfit or Contaminated Food	13
Noise	12
Refuse Disposal	7
Keeping of Animals	5
Camping and Caravan Sites	4
Filthy Premises	4
Harassment of Tenant by Landlord	4
Rabbits	4
Food Premises, etc.	3
Overcrowding	3
Public Conveniences	3
Unsatisfactory Holiday Accommodation	3
Atmospheric Pollution	2
Excessive Rent	2
Dead Animals	1
Drinking Water Pollution	1
Infectious Diseases, etc.	1

A record of complaints over the last six years is as follows:-

1965	117
1966	149
1967	211
1968	297
1969	301
1970	338

IMPROVEMENT GRANTS

Standard Grants

Number of Applications	7
Number of Applications Approved	6
Amount of Maximum Grants Approved	£2,060. -s. -d.
Number of Grants Paid	6
Amount of Grants Paid	£1,076. 7s. 10d.

Discretionary Grants

Number of Applications	24
Number of Applications Approved	13
Amount of Maximum Grant Approved	£7,624. 16s. 4d.
Number of Grants Paid	10
Amount of Grant Paid	£5,491. 17s. 1d.

SUMMARY OF PUBLIC HEALTH INSPECTOR'S VISITS AND NOTICES SERVED DURING THE YEAR ENDING 1970

Water Supply	2
Drainage	150
Stables and Piggeries	2
Animal Boarding	2
Caravan and Camping Sites	21
Rent Acts	6
Factories	1
Shops Act (Sunday Trading)	1
Public Conveniences	2
Refuse Disposal	4
Pest Control (Rats, Mice and Insects)	115
Clean Air	7
Shops and Offices	5
Noise	12
Miscellaneous Visits	25
Swimming Baths	3

UNDER PUBLIC HEALTH ACTS

No. of Premises Inspected	33
Re-visits Paid to above Premises	24

UNDER HOUSING ACTS

No. of Houses Inspected	311
Re-visits Paid to above Houses	46

OVERCROWDING

Re-visits Paid to above Houses	4
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Miscellaneous Housing Visits	47
Improvement Grants	167

Miscellaneous Infectious Disease Visits	1
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INSPECTION OF MEAT

Shops and Stalls	4
Other Premises	1

VISITS TO

Hotels	1
Canteens	1
Dairies and Milk Distributors	1
Fishmongers and Poulterers	1
Food Preparing Premises	1
Greengrocers and Fruiterers	9
Ice-cream Premises	2
Restaurants	4

Miscellaneous Food Visits	18
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No. of No Access Visits - 59

TOTAL	-	1,034
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NOTICES SERVED

No. of Informal Notices Served	29
No. of Informal Notices Complied With	15
No. of Statutory Notices Served	3
No. of Statutory Notices Complied With	2

Water Supply

The water supply in the district is undertaken by the North Devon Water Board and has been satisfactory in bacteriological quality. Throughout the year the North Devon Water Board have taken a total of 48 bacteriological samples of drinking water, all of which have been examined by the Public Health Laboratory Service and 47 were found to be satisfactory. The 1 unsatisfactory sample was probably due to contamination by the sampling process and where a further sample was taken the result was satisfactory. During the summer the quantity of water was found to be insufficient for periods of short duration. This is considered to be due to the large influx of holidaymakers in the area when the population rises to an estimated residential total of 18,000.

It is recommended that Local Authorities also arrange for independent sampling of supplies but no samples have been taken this year.

Only very few houses are known to be without a water supply direct into the house.

Swimming Pools

There are eight swimming pools in the area, including two school pools which are supervised by the County Council, plus two children's paddling pools. Visits are normally made to these pools during the summer months and the pool supervisors are advised on the proper chlorination, filtration and clarity, etc. Where necessary the swimming pool water is tested to establish the correct dosage of chlorine. In order to economize on the costs of sampling, no bacteriological samples were submitted for examination and visits were made only after complaints had been received and not as a matter of routine.

Sewerage and Sewage Disposal

The facilities for disposal of sewage in the area are generally unsatisfactory being either by untreated discharge to the river or sea, or by septic tank treatment and land drainage. The existing main sewers are continually being added to as new housing estates are developed and under certain conditions are subject to surcharge.

The Council's Consulting Engineers are at present carrying out a detailed survey of the sewerage in the area and it is intended to pump all sewage into the sea after maceration.

Caravan Sites

There are 13 licensed caravan sites in the district varying in size from 1 to 200. Residential caravans are permitted on 6 sites. The Council is responsible for the control of caravan sites by the issue of a licence to which there is attached general conditions. These conditions refer to number, site density, spacing, fire fighting, sanitary accommodation, good order, etc. Visits have been made only after complaints have been received.

Maximum permitted number of licensed caravans	993
Maximum permitted number of holiday caravans	891
Actual number of holiday caravans	896
Maximum permitted number of residential caravans	102
Actual number of residential caravans	100

The Offices, Shops and Railway Premises Act, 1963

The part of this legislation that is enforced by the Council covers the health, safety and welfare of people who are employed in offices and shops. The act deals with cleanliness, overcrowding, lighting, temperature, sanitary accommodation, ventilation and safety.

Accidents: All accidents that occur must be notified to the Council and an investigation must take place to establish the cause so that a recurrence may be prevented.

No notifications were received this year.

Exemptions: Application can be made for exemption from the requirements of the Act concerning space, temperature, sanitary convenience and washing facilities.

No applications were received this year.

TABLE 1 - SUMMARY OF NOTIFICATIONS RECEIVED

Year	Offices	Shops	Total
1961	11	10	21
1962	15	12	27
1963	18	15	33
1964	22	18	40
1965	25	20	45
1966	28	22	50
1967	30	25	55
1968	32	28	60
1969	35	30	65
1970	38	32	70

Registration and General Inspection

Premises	New Registrations	Total Number of Registered Premises	Number of Premises Inspected
Offices	1	4	0
Retail Shops	0	41	1
Wholesale Shops and Warehouses	0	0	0
Catering Establishments and Canteens	0	25	0
Fuel Storage Depots	0	0	0
TOTALS	1	70	1

Persons Employed in Registered Premises

Class of Workplace	<u>Male</u>	<u>Female</u>	<u>Total</u>
Offices	15	11	26
Retail Shops	36	77	113
Wholesale Shops and Warehouses	0	0	0
Catering Establishments and Canteens	85	208	293
Fuel Storage Depots	0	0	0
TOTALS	136	296	432

Analysis of Contraventions

Section	Number of Contraventions Found										
4	Cleanliness	..	..	..	..	..	..	..	..	..	0
5	Overcrowding	..	..	..	..	..	..	..	..	..	0
6	Temperature	..	..	..	..	..	..	..	..	..	0
7	Ventilation	..	..	..	..	..	..	..	..	..	0
8	Lighting	..	..	..	..	..	..	..	..	..	0
9	Sanitary Conveniences	..	..	..	..	..	..	..	..	..	0
10	Washing Facilities	..	..	..	..	..	..	..	..	..	0
11	Supply of Drinking Water	..	..	..	..	..	..	..	..	..	0
12	Clothing Accommodation	..	..	..	..	..	..	..	..	..	0
13	Sitting Facilities	..	..	..	..	..	..	..	..	..	0
14	Seats (Sedentary Workers)	..	..	..	..	..	..	..	..	..	0
15	Eating Facilities	..	..	..	..	..	..	..	..	..	0
16	Floor, Passage and Stairs	..	..	..	..	..	..	..	..	..	0
17	Fencing Exposed Parts Machinery	..	..	..	..	..	..	..	..	..	0
18	Protection of Young Persons from Dangerous Machinery	..	..	..	..	..	..	..	..	..	0
19	Training of Young Persons Working at Dangerous Machinery	..	..	..	..	..	..	..	..	..	0
23	Prohibition of Heavy Work	..	..	..	..	..	..	..	..	..	0
24	First Aid	..	..	..	..	..	..	..	..	..	1
50	Information	..	..	..	..	..	..	..	..	..	1
	Other Matters	..	..	..	..	..	..	..	..	..	0
	TOTAL	..	..	..	..	..	..	..	..	..	2

Factories

The Council are responsible for securing the provision of cleanliness, overcrowding, lighting, temperature, sanitary accommodation, ventilation and drainage in all non-mechanical factories and the provision of sanitary accommodation in mechanical factories.

Premises	No. on Register	Inspections	Number of Written Notices	Occupiers Prosecuted
1. Factories in which sections, 1,2,3,4 and 6 are enforced by Local Authority.	1	0	0	0
2. Factories not included in 1, in which section 7 is enforced by the Local Authority.	21	0	0	0
3. Other premises in which section 7 is enforced by the Local Authority (excluding outworkers' premises).	0	0	0	0
TOTALS	22	0	0	0

At present inspections are carried out only on complaint. No complaints have been received this year.

	Section 110		Section 111			
Nature of Work	Number of Outworkers in Aug. list (s.110 1c.).	Number of cases in default in sending lists.	Number of Prosecutions for failure to send list.	Number of instances of work in un-wholesome premises.	Notices served.	Prosecutions
Wearing apparel (making, etc.)	28	0	0	0	0	0

Animal Boarding Establishments

According to the Act of 1963 the Council are responsible for the licensing of boarding establishments for cats and dogs. A Licence is issued subject to the premises complying with conditions relating to the number and types of animals, construction and size of quarters, heating, ventilation, lighting, water supply, food storage, disposal of excreta, fire prevention and isolation facilities.

Only one establishment is licensed for a total of 15 dogs and 14 cats but a total not exceeding 23 animals. The premises are satisfactory and the licence has been renewed again this year.

Common Lodging Houses

A Local Authority is responsible for the registration of common lodging houses and the keepers so as to secure certain standards of accommodation.

There are no common lodging houses in the district.

Pest Control

A part-time Rodent Operative is now engaged to deal with the rodent population in the main sewers. A test baiting programme covering 10% of the manholes was carried out in July. 43 manholes were baited and 6 (13%) were found to be infested with rats. The follow-up treatment to 35 main sewer manholes showed 13 (37%) to be infested and a subsequent treatment eliminated these.

The 118 complaints of pests are as follows:-

Rats	86
Mice	32

Following complaints of rats and mice; the Rodent Operative visited and laid poison bait, making the necessary follow-up visits until the infestation had been cleared. All visits made to private properties are conducted free of charge and a leaflet was printed advising residents of this service and this was sent out with the rate demands.

Permanent checks are kept on the refuse tip on Northam Burrows and the irrigation field at Buckleigh.

All agricultural premises are inspected every six months in order to eradicate any rodent infestation.

No. Agricultural Premises	29
No. Agricultural Premises Infested with Rats	11

Infestations at business premises, for which a charge is made, are summarized as follows:-

	Rats	Mice
Infestations at Business Premises	5	0

The visits made by the Rodent Operative during the year are summarized as follows:-

Domestic Premises	213
Business Premises	160
Agricultural Premises	62
Sewer Treatment	13
Mice	86
Rats	387
Rabbits	3
Fleas	5

FOOD CONTROL

1. Food Premises

The Food Hygiene legislation requires that the Council from time to time may inspect premises where food is sold, stored or prepared for human consumption, to secure certain standards.

The following is a summary of Food Premises in the District that are subject to inspection:

Groceries and General Provisions Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	28
Restaurants, Canteens and Cafes	..	..	..	..	..	..	..	..	..	..	..	..	..	20
Licensed Premises	..	..	..	..	..	..	..	..	..	..	..	..	..	19
Hotels and Holiday Camps	..	..	..	..	..	..	..	..	..	..	..	..	..	23
Sweets and Confectionery Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	12
Butchers' Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	11
Greengrocers' Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	4
Ice Cream Premises	..	..	..	..	..	..	..	..	..	..	..	..	..	40
Bread and Cake Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	3
Dairies	..	..	..	..	..	..	..	..	..	..	..	..	..	2
Bakehouses	..	..	..	..	..	..	..	..	..	..	..	..	..	3
Fish Frying Shops	..	..	..	..	..	..	..	..	..	..	..	..	..	5
Public Entertainment Halls	..	..	..	..	..	..	..	..	..	..	..	..	..	2
Nursing Homes	..	..	..	..	..	..	..	..	..	..	..	..	..	5
Poultry Slaughterhouses	..	..	..	..	..	..	..	..	..	..	..	..	..	2
Food Preparing Premises	..	..	..	..	..	..	..	..	..	..	..	..	..	1
Ice Cream Factory	..	..	..	..	..	..	..	..	..	..	..	..	..	1
TOTAL	..	..	..	..	..	..	..	..	..	..	..	..	..	180

All the above premises comply with the provisions of Regulations 16 (Wash-hand basins) and 19 (Sinks) of the Food Hygiene (General) Regulations 1960.

2. Food Delivery Vehicles and Stalls, Etc.

Regulations have recently come into force dealing with vehicles, etc., where open food may be handled. Vehicles are required to be provided with sinks, wash-hand basins and hot water supplies. It is not generally known how many vehicles are operating in the area. Inspections have been carried out only after complaints have been made by the Public.

Estimated number of delivery vehicles, mobile shops, etc.	30
Number of stalls	5

3. Food Sampling

a. Ice-Cream Control

Ice-cream is potentially a dangerous food and is subject to a very strict food hygiene control. 43 premises (excluding restaurants, etc.) are registered for the sale and storage of ice-cream including two premises manufacturing ice-cream. One small stall reconstitutes and freezes a complete cold mix for immediate sale and a small factory manufactures ice-cream for sale from four vans. The ice-cream is satisfactorily prepared and heat treated on the factory premises.

Because of the strict control on the bacteriological purity of ice cream, samples are only taken from premises (including restaurants, etc.) where unwrapped ice-cream is handled. Contamination usually arises during the handling process from the rinse water used to clean the scoops and in most cases where the sample was unsatisfactory either the sterilant had not been added or the rinse water was not replaced often enough.

No samples were taken this year but a comparison of the sampling results from 1965 - 1968 show that the ice-cream should be bacteriologically cleaner this year:

Unsatisfactory Samples -	1965 -	19%
	1966 -	12%
	1967 -	16%
	1968 -	5%
	1969 -	No samples
	1970 -	No samples

b. General Food and Drugs Sampling

The following samples were taken by the Devon County Council being the statutory Food and Drugs Authority for this District.

<u>Samples</u>	<u>No. Taken</u>	<u>Results</u>
General food samples for genuine content	24	All satisfactory
General milk samples for fat content	11	All satisfactory
Milk samples for Brucella organism	14	All satisfactory
School milk samples - general purity	8	All satisfactory
School drinking water	8	All satisfactory
School swimming pool water	12	All satisfactory

I am indebted to the County Public Health Inspector for supplying me with the above information.

c. Liquid Egg (Pasteurisation) Regulations, 1963

These regulations require the pasteurisation of the liquid egg to be used in food intended for sale for human consumption, other than egg broken out on the food manufacturers premises. Although there are no liquid egg pasteurisation plants in the district, liquid egg is used by two bakeries.

Samples of liquid egg can be taken from the bakeries for examination by the Alpha-Amylase test at the Taunton Public Health Laboratories but no samples were taken this year.

4. Unfit Food

If a person has in his possession food that is intended for sale for human consumption but is unfit, then an offence has been committed and if any food is found that is unfit then a Public Health Inspector has the power to seize the food and take it before a Justice of the Peace for an order of condemnation. This is a very rare occurrence and in practice there has developed a trade relationship where a Public Health Inspector is called to examine suspected food and if the food is found to be unfit it is then voluntarily surrendered for disposal.

During the year 44 lbs. of food has been inspected, found to be unfit for human consumption and voluntarily surrendered for disposal by the Council.

5. Food Complaints

The Devon County Council are the Food and Drugs Authority for the District and there is a close liaison between the two Public Health Departments. All food complaints are referred to the County Council if action is considered necessary. The following complaints have been received during the year:-

<u>Nature of Complaint</u>	<u>Action Taken</u>
a. Foreign body in cake	Successful prosecution - fined £5. --. plus £4.14.-- costs.
b. Wire in loaf of bread	Successful prosecution - fined £3. --. plus £7.14.-- costs.

Three other food complaints were received but did not warrant any enforcement action. Warning letters were sent.

Poultry Inspection

Number of poultry processing premises within the district	2
Number of visits to these premises	0
Types of birds processed:	
Ducks	20
Chickens	1,200
Hens	200
Total number of birds processed during the year	1,420
Percentage of birds rejected as unfit for human consumption	2% (estimated)
Weight of poultry condemned as unfit for human consumption	90 lbs.

These premises should be processing birds under satisfactory conditions with the minimum of cruelty. Insufficient time is available for an inspection of the carcasses during the slaughtering process and great reliance is placed on the processor for voluntary inspection and withdrawal of birds that are unfit for human consumption.

NEW LEGISLATION DURING THE YEAR

Statutes

Food and Drugs (Milk) Act 1970

Statutory Instruments

Department of the Environment

No. 199 Caravan Sites Act 1968 (Part II) (Commencement) Order 1970

Department of Health and Social Security

No. 1172 Food Hygiene (General) Regulations 1970

1880 Public Health (Aircraft) Regulations 1970

1881 Public Health (Ships) Regulations 1970

Ministry of Agriculture, Fisheries and Food

No. 94 Cheese Regulations 1970

400 Labelling of Food Regulations 1970

752 Cream Regulations 1970

1101 Emulsifiers and Stabilisers in Food (Amendment) Regulations 1970

1102 Colouring Matter in Food (Amendment) Regulations 1970

1277 The Milk (Eradication of Brucellosis) Scheme 1970

1372 Diseases of Animals (Approved Disinfectants) Order 1970

1597 Soft Drinks (Amendment) Regulations 1970

Circulars

Department of the Environment

No. 19 Housing Act 1969. Publicity for Improvements

38 Gypsy Encampments - Part II Caravan Site Act 1968

Circulars

Department of the Environment (Continued)

- No. 61 Condensation in Dwellings
- 79 Housing Act 1969. House Improvement and Repair.

Ministry of Agriculture, Fisheries and Food

- No. 2 Meat (Sterilisation) Regulations 1969
- 4 Milk and Dairies (General) Regulations 1959: Approved
Chemical Agents
- 9 Milk and Dairies (General) Regulations 1959: Approved
Chemical Agents

